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EO 12958 DECL: 12/28/2019
TAGS EFIN, KTFN, PTER, PINR, PREL, PK, KU, AE, QA, SA
SUBJECT: TERRORIST FINANCE: ACTION REQUEST FOR SENIOR
LEVEL ENGAGEMENT ON TERRORISM FINANCE

REF: A. (A) STATE 112368 B. (B) RIYADH 1499 C. (C) KUWAIT 1061 D. (D) KUWAIT 1021 E. (E) ABU DHABI 1057 F. (F) DOHA 650 G. (G) ISLAMABAD 2799
Classified By: EEB/ESC Deputy Assistant Secretary Douglas C. Hengel for reasons 1.4 (b) and (d).

Summary

1. (U) This is an action request cable. Please see para 3.
2. (S/NF) Summary: In August 2009, Special Representative to the President for Afghanistan and Pakistan (S/SRAP) Ambassador Richard Holbrooke
3. (SBU) Action request: Drawing on the background materials for respective countries, and in preparation for the upcoming visits by Ambassadors
4. (C) In response to State 112368, the Department has received responses from Embassies Riyadh, Kuwait, Abu Dhabi, Doha, and Islamabad regarding

General talking points for all Embassies

5. (SBU) Threat financing:

Cutting off the flow of funds to terrorist organizations and achieving stability in Af/Pak are top U.S. priorities. These objectives require effective actions against terrorist fundraising in the Gulf by al-Qa'ida, the Taliban, LeT, and other Af/Pak-based vic Long term success in combating terrorist financing requires a comprehensive, strategic approach that includes the following elements:

- (1) aggressive action to identify, disrupt and deter terrorist donors, fundraisers and facilitators;
- (2) appropriate legal measures, including effective prosecution, to hold terrorist financiers and facilitators publicly accountable and to send
- (3) strong oversight of charities, including their overseas branches, to ensure that these organizations are not supporting terrorist and extre
- (4) strict enforcement of UN 1267 sanctions; and
- (5) full compliance with international anti-money laundering and combating the financing of terrorism (AML/CFT) standards, including vigorous e

6. (SBU) Charities:

The United States strongly supports legitimate charitable activities and is a strong proponent of private charitable giving. We recognize and admire the emphasis placed on charity within Islam and we seek to work cooperatively with governments and organizations in the At the same time, we want to increase our cooperative efforts to ensure that extremists and terrorists do not exploit charitable giving.

Country-specific background material and talking points

7. (U) Saudi Arabia background

(S/NF) While the Kingdom of Saudi Arabia (KSA) takes seriously the threat of terrorism within Saudi Arabia, it has been an ongoing challenge to (S/NF) The USG engages regularly with the Saudi Government on terrorist financing. The establishment in 2008 of a Treasury attache office prese (S/NF) Saudi Arabia has enacted important reforms to criminalize terrorist financing and restrict the overseas flow of funds from Saudi-based c (S/NF) Department note: The Department received post's comments regarding embassy staffing at Riyadh and recommendations for enhancing bilatera

8. (U) Saudi Arabia talking points

(S/REL USA, SAU) We recognize your government's efforts to disrupt al-Qa'ida networks in the Kingdom and we reaffirm our commitment to support (S/REL USA, SAU) We note your concerns with fundraising in the Kingdom by al-Qa'ida and other terrorist groups and urge decisive action to enf (S/REL USA, SAU) We underscore that the Taliban and LeT are aligned with al-Qa'ida and that your government's support for disrupting the financ (S/REL USA, SAU) We urge your government to assume responsibility for the overseas operations of charities and NGOs headquartered in the Kingdc (S/REL USA, SAU) We would like to stress our interest in broadening and deepening this dialogue and information exchange as we still lack detai (S/REL USA, SAU) You have had success in detaining and deterring financial facilitators. However, we encourage your government also to focus on (S/REL USA, SAU) We commend your government's effort over the past several years to use the media, internet, and other forms of public outreach

9. (U) Kuwait background

(S/NF) The USG has consistently engaged the Government of Kuwait (GOK) about the specific activities of terrorist financiers in country, Kuwait (S/NF) The GOK has undertaken a number of initiatives to curb terrorist financing in the charitable sector (ending direct cash donations, incre (S/NF) Kuwait's law prohibits efforts to undermine or attack Arab neighbors, a basis for the prosecution of al-Qa'ida facilitators, Kuwait rema (S/NF) A particular point of difference between the U.S. and Kuwait concerns Revival of Islamic Heritage Society (RIHS). In June 2008 the USG d (S/NF) Department note: The Department appreciates post's thorough description of the staffing situation at Mission Kuwait (ref B). The Departm

10. (U) Kuwait talking points

(S/REL USA, KWT) We appreciate the breadth and depth of our strong bilateral relationship. We would like to see our cooperation on counter-terr (S/REL USA, KWT) Our information indicates that Kuwaiti donors serve as an important source of funds and other support for al-Qa'ida and other (S//REL USA, KWT) We underscore that the Taliban and LeT are aligned with al-Qaida and that your government's support for disrupting the financ (S/REL USA, KWT) We appreciate your government's generosity for a wide range of important causes and for the positive contributions made by Kuw (S/REL USA, KWT) Our goal is to work more closely with your government to separate and protect legitimate charitable activity from those that f (S/REL USA, KWT) We remain concerned that the continued absence of counterterrorism legislation criminalizing terrorist financing will continue (S/REL USA, KWT) We urge your government to prioritize the passage of counterterror finance legislation. Robust and comprehensive anti-money la (S/REL USA, KWT) If raised, Kuwait RIHS: We have shared our concerns with your government regarding RIHS on numerous occasions. We designated t (S//REL USA, KWT) We would welcome the opportunity to work more closely with you to ensure that RIHS and other charities cannot be used to supp

11. (U) United Arab Emirates background

(S/NF) UAE-based donors have provided financial support to a variety of terrorist groups, including al-Qa'ida, the Taliban, LeT and other terr

(S/NF) Department Note: The Department has received post's comments regarding personnel staffing at Mission UAE and the challenges post faces.

12. (U) United Arab Emirates talking points

(S/REL USA, ARE) We appreciate the depth and breadth of our bilateral relationship. Since 2001, we have developed a strong partnership with you

(S/REL USA, ARE) We would like to extend our cooperation and partnership to efforts to deal with the threat represented by Taliban and LeT fund

(S/REL USA, ARE) However, we are pleased that concerns have been raised in the UAE regarding the Taliban and LeT fundraising. We also commend t

(S/REL USA, ARE) In our view, the alignment of the Taliban and LeT with al-Qa'ida means that our mutual efforts to disrupt the financing of the

(S/REL USA, ARE) We emphasize the need to prevent the Taliban from using the cover of reconciliation talks to travel and raise funds.

(S/REL USA, ARE) We appreciate your government's willingness to work with the USG on cash courier interdiction and note that such efforts are c

13. (U) Pakistan background

(S/NF) Pakistan's intermittent support to terrorist groups and militant organizations threatens to undermine regional security and endanger U.S

(S/NF) The Department has received post's comments regarding personnel staffing and the detailed description of the challenges faced by Embassy

14. (U) Pakistan talking points

(S/REL USA, PAK) Emphasize that Pakistan's support for disrupting financing to the Taliban and LeT obligatory pursuant to their obligations und

(S/REL USA, PAK) We are deeply concerned that Pakistan has failed to enact an AML/CTF law that meets APG/FATF standards. As you may realize the

(S/REL USA, PAK) We stress your government's obligation, under UNSCR 1267, and successor resolutions to strictly enforce existing sanctions ags

(S/REL USA, PAK) We urge your government to support the international community's efforts to combat terrorist financing. Your government's view

(S/REL USA, PAK) We urge your government to comply with UN and domestic legal obligations to enforce sanctions on the Pakistan-based, UN-proscr

(S/REL USA, PAK) We emphasize that social services provided by NGO extremist organizations, such as Jamaat-ud Dawa (JUD) challenge the legitime

(S/REL USA, PAK) We stress that our governments must work together to ensure that there are moderate alternatives to terrorist-controlled socie

(S//REL USA, PAK) We urge your Government in the strongest possible terms to take action against the Haqqani network, which is funneling weapon

(S//REL USA, PAK) We urge your Government to replace the anti-money laundering decree recently promulgated by your Executive Branch with legisl

15. (U) Qatar background

(S//NF) Department Note: Qatar is one of the four Gulf countries included in the IFTF, and accordingly, the IFTF developed the background infor

(S/NF) Qatar has adopted a largely passive approach to cooperating with the U.S. against terrorist financing. Qatar's overall level of CT coope

(S//NF) Department Note: The Department has received post's comments regarding personnel staffing and the thorough description of the coordinat

Points of contact and reporting deadline

**16. (U) Please direct any questions or comments on this request to EEB/ESC/TFS (Jay J. Jallorina or Linda Recht). Posts are requested to repor
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